



FOCUS | EUROZONE

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*Please refer to important information
at the end of this report*MARKETS 360
Strategy & Economics

ECONOMICS | G10 INTEREST RATES

ECB: ON TRACK

KEY MESSAGES

We expect the European Central Bank to announce next week that it is on track to end net asset purchases in December – despite Italy worries.

This is likely to be accompanied by an announcement on reinvestments and a dovish press conference.

The ECB will, in our view, allow maximum flexibility on reinvestments within existing parameters, including the possibility of buying longer maturities.

However, the ECB is likely to view reinvestments as a predominantly technical means to ensure smooth implementation, rather than as a way to modify the policy stance.

The key decisions at the Governing Council on 25 October are likely to be whether to announce the end of net asset purchases and details of the ECB's reinvestment programme. This note discusses why we think the answer to both is 'yes'.

- Normalisation is on track.
- The ECB is unlikely to act over Italy market tensions.
- There are reasons to announce next week and reasons to wait until 13 December – and a middle course.
- Our review of reinvestment modalities considers:
 - change in the capital key;
 - flexibility around the capital key;
 - variants of Operation Twist;
 - differentiated stimulus across countries; and
 - using reinvestments to make up for potentially miscalibrating forward guidance on rates.
- We think it is too early for the ECB to modify its forward guidance to temper market expectations of rate hikes.
- We continue to expect the ECB to raise the deposit rate by 20bp in September 2019.

MARKET VIEW

With the ECB unlikely to carry out an operation twist, we think the high embedded QE premium on long-dated German ASW – especially on the 30y bucket – should fade over time. Selling the 10y20y Bund ASW is a potential way to benefit from tighter ASW at the very long end of the German curve.



Normalisation on track

The ECB has two meetings left in 2018 to make two important announcements: whether to extend asset purchases and the key parameters of its reinvestment programme.

The macro environment appears as uncertain as ever.

- Although domestic demand looks to be holding up well (as accelerating wage growth combines with persistently strong job creation), slower export demand and some wobbles in the German car sector have put strain on manufacturing.
- Clearer signs of wage growth in response to an increasingly tight labour market are good news for inflation, but core inflation remains stubbornly low.
- Downside risks persist, stemming mainly from political developments, including global trade tensions, Brexit and Italy.

Overall, however, we see little in recent developments that could substantially change the ECB's latest assessment: growth is still resilient (with some risks) and inflation is likely to keep moving towards its target (albeit very gradually).

Against this backdrop, we believe the bar for any extension of net asset purchases remains very high, making it likely that net purchases end in December. We don't think that Italian worries are likely to meaningfully influence the upcoming decisions (see text box below). Indeed, the ECB has, in the past, made "hawkish" decisions against the backdrop of Italian uncertainty.

On balance, our bias is that the ECB is more likely to announce the decision to terminate net purchases at October's meeting rather than December's – or at least 'pre-announce' through language that signals a stronger conviction.

Recent ECB communication has been on a hawkish trajectory, in our view, albeit in small increments. We think it intends to signal a slow but steady advance

down a normalisation path. Communicating the end of net asset purchases in October would, we believe, be consistent with this.

From a monetary policy stance perspective, the decision to end the purchases is almost a foregone conclusion and its timing is of secondary importance. However, we think the Governing Council will be sensitive to a potentially negative market reaction. The announcement might, therefore, be accompanied by a statement on reinvestments that will promise maximum flexibility, as well as by a relatively dovish tone in the press conference.

We expect the statement on reinvestments to leave all the options open, with the capital key the only real constraint. Within the capital key, the guiding principle will probably be applied with flexibility – as is already the case – to smooth the reinvestment process in view of the lumpiness of the maturity profile. Indications that the principle of market neutrality will be adhered to only loosely could lead the market to price in Operation Twist, and ECB communication might not lean against it.

We discuss the scope for such flexibility on the following pages. Overall, we argue that whatever tweaks the ECB might make to its reinvestment process will be technical choices that aim to enable smooth implementation, rather than attempts to modify the monetary policy stance.

Changes in forward guidance on rates to encompass statements about the gradient of the exit path are likely to be on the Governing Council's radar screen for next year. At this stage, however, and with a fraught communication agenda for the remaining two meetings of the year, we think the ECB will refrain from putting focus on rates. Any explicit references to rate increases now might be perceived as more hawkish by the market than the Governing Council might consider warranted.

The Italian question: On Italy, we have no doubt that the ECB is worried about the potential implications of escalating market tensions, but the central bank's hands are tied for now.

In our view, the ECB would not hesitate to intervene if and when a further escalation raises the chances of a systemic problem that risks impairing the transmission mechanism of monetary policy. But the bar to that looks very high indeed.

As President Draghi pointed out at the last press conference, there is little evidence of spillover effects and hence a more systemic risk.

Italy's strong challenge to EU rules gives rise to a risk of moral hazard should the ECB opt to take an interventionist stance. The ECB would likely be reluctant to help a government that is in open and deliberate breach of the rules. Just as importantly, it would not want to be seen to be doing so.

Further, the ECB would not want to distort prices to the extent that it sees recent spread widening as a rational response by the market to Italian fiscal developments. That said, it may well be the case that the Italian bond market ends up benefitting indirectly from some of the flexibility the ECB could introduce to its reinvestment programme, although any such benefits are likely to be modest.

Timing of announcement: October or December?

On balance, our bias is that the ECB is more likely to announce the decision to terminate net purchases at October's meeting rather than December's – or at least to 'pre-announce' through language that signals a stronger conviction.

Why to go already in October	Why to wait until December
<p>In the past, the Governing Council has not left things to the last minute. This time, however, it might feel that it already communicated an inclination to terminate purchases in several successive statements:</p> <p>“After September 2018, the Governing Council will reduce the monthly pace of the net asset purchases to €15 billion until the end of December 2018 and anticipates that, subject to incoming data confirming the medium-term inflation outlook, net purchases will then end.”</p> <p>An October announcement would signal the Governing Council's confidence in the inflation outlook, despite noisy data.</p> <p>If the Governing Council decides not to announce in October, the market could start pricing a continuation of net asset purchases beyond December; leaning against that might require very hawkish language.</p>	<p>There might be option value of waiting: committing already on the fate of the asset purchase programme would deprive the ECB of some degrees of freedom to respond to contingencies.</p> <p>The Governing Council might want to wait for the December staff projections to ascertain that “the incoming data [confirm] the medium-term inflation outlook”, particularly given that core inflation has disappointed recently.</p> <p>That said, the ECB has in the past made important decisions outside a staff forecast round – most recently in October last year, when the Governing Council decided to extend purchases at a lower pace of EUR30bn a month until September 2018.</p>

The issue need not be binary, however. Instead of an outright announcement in October of an end to net purchases in December, the Governing Council might **change the language in a way that expresses a higher degree of conviction in a December termination.**

For example, it could amend the introductory statement (changed wording in bold).

- “...and **strongly** anticipates that, subject to incoming data confirming the medium-term inflation outlook, net purchases will then end.”

or

“...and, **subject to incoming data confirming the medium-term inflation outlook, the Governing Council intends to end** net purchases.”

The advantage for the Governing Council of such formulations are that they convey the message that net purchases are very likely to end in December without losing conditionality and hence impairing the state-contingent character of the ECB reaction function.

In addition, there are connections between the two announcements: were the Governing Council to announce details on reinvestments now, it would focus market attention on the fact that net purchases are very likely to end in December.

Making the decision on net purchases a foregone conclusion could even give the Governing Council some more time to decide on reinvestments, if needed – President Draghi has stated that the issue had not been previously discussed.

Reinvestment modalities: capital key



While we think that the ECB's communication might not want to lean against the market pricing an Operation Twist, it is likely to view the modalities of its reinvestment programme as predominantly technical, rather than as a means to modify the monetary policy stance. Within this technical perspective, we think the ECB will want to maintain maximum flexibility, with the capital key as the only inviolable constraint.

Capital key adjustment: The ECB capital key changes every five years to reflect relative population and GDP weights. The next change is due in 2019. With the highest change in the capital key weightings being only about 1pp, we do not see any significant market implications.

Assuming a change next year, the main beneficiaries would be Germany (+1.0pp), Ireland (+0.2pp) and Austria (+0.14pp), with the main losers Italy (-0.89pp), Spain (-0.72pp) and, to a lesser extent, Portugal (though realised ECB public-sector purchase weights since 2015 have been much lower anyway, at 1.90% vs 2.55%.

Because of multiple constraints, we think the ECB would want to be as flexible as necessary, but not much more than that. Besides the capital key, constraints arise from the programme parameters (issue and issuer limits), the volatile time path of redemptions (Figure 1) and exogenous reasons – importantly, the scarcity of German paper. Therefore, the ECB would have to be as flexible as possible to allow for smooth implementation of the programme.

We think the ECB will be mindful of several other factors in its reinvestment policy. While we think that the ECB's communication may not want to lean against the market pricing an Operation Twist, we are generally sceptical about how much room there is to 'instrumentalise' reinvestments to pursue objectives beyond the narrow implementation of the programme.

Flexibility around capital key: The capital key is, for political reasons, the most important parameter of the PSPP and, therefore, all but inviolable. However – like 'pull to par' – the capital key is really binding only in the long run, as purchases must satisfy the capital key only eventually, on total purchases.

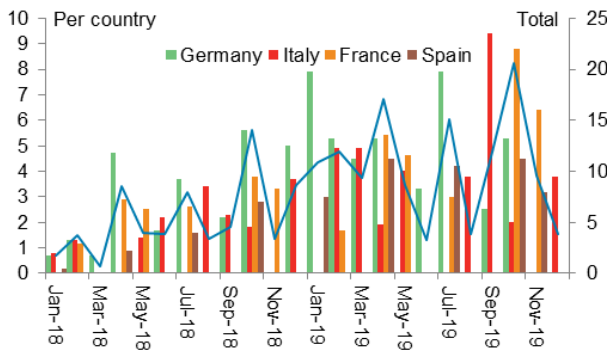
In the shorter term, therefore, we expect that the ECB will continue to opt for maximum flexibility. In fact, monthly PSPP purchases have been deviating from the capital key since the start of the programme, more significantly so since the start of 2017 (Figure 2).

However, we estimate that the ECB's holdings as at September did not deviate by more than 1% from the capital key for major economies.

In Germany, the deviation is about 0.35% above the capital key, which suggests this over-allocation could be reduced to nil over time by purchasing German bonds below the capital key on a monthly basis.

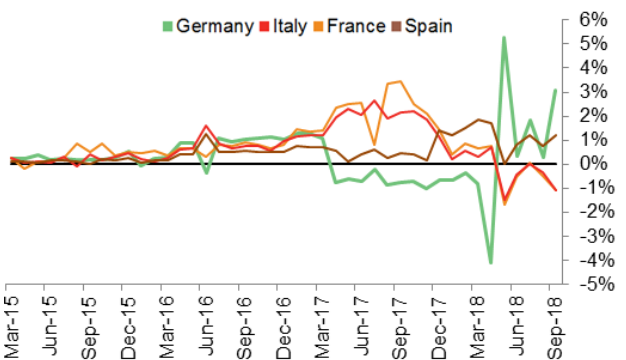
Similarly, holdings are above the capital key by 0.94% in France, 0.83% in Italy and 0.49% in Spain. Monthly PSPP purchases were below the capital key in recent months in these countries.

Fig. 1: Estimated monthly ECB PSPP redemptions of EGBs by country (EURbn)



Sources: ECB, BNP Paribas

Fig. 2: Monthly deviations from ECB capital key weighting by country (%)



Sources: ECB, BNP Paribas

Other reinvestment modalities

Lumpiness and cross-jurisdiction buying: According to the current PSPP modalities, if purchases of marketable debt instruments issued by the central government and agencies need to be complemented to implement the relevant national central bank's share of purchases through the end of the APP, it can substitute purchases comprising marketable debt instruments issued by international or supranational institutions located in the euro area.

Regarding reinvestments, the ECB has given itself the freedom to reinvest redemption flows within the same month or in the following two months.

A key question is whether a national central bank that faces a large redemption but is unable to reinvest in bonds of its own jurisdiction due to constraints – including availability of paper from its own jurisdiction – could temporarily buy another country's bonds. The ECB has said in the past that “[*during the period of net asset purchases*, PSPP principal redemptions will be reinvested in the jurisdiction in which the maturing bond was issued.” [our italics]

In principle, this might leave room for central banks to buy in other jurisdictions once net purchases have ended. Conversely, if the Governing Council were to remove this flexibility, it could be received as a hawkish signal.

In any case, the ECB would likely be mindful of political constraints. Bundesbank purchases of Italian bonds, for example, might generate formidable communicational challenges.

Reinvestments along a given country curve: The ECB has broadly followed the principle of market neutrality when it comes to allocating purchases along a given country curve.

But we think this principle is less important than the capital key, there is likely to be more flexibility to deviate from market neutrality as needed to achieve smooth implementation, including some possible (limited) permanent deviations. Any absence of explicit commitment to market neutrality would be important information for the market, we think.

Having said that, we think the outright pursuit of ‘hidden’ objectives with this programme is not very likely. Through its board member Benoît Cœuré, responsible for market operations, the ECB early on established market neutrality as a principle that ensures “a high degree of transparency around its interventions”.

We are, therefore, sceptical on whether the ECB would intend to

- engineer variants of Operation Twist (see p.6); or
- differentiate stimulus across countries (p.7).

Variants of Operation Twist

We think a Fed-style Operation Twist – with outright sales of securities – is unlikely. Operation twist via reinvestments is not feasible in all countries; and the extent of curve twisting via reinvestments even in jurisdictions where this is possible is limited

Fed-style operation: An Operation Twist akin to that conducted by the US Federal Reserve would involve selling at the short end of the curve and buying at the long end in order to flatten the curve. The objective would be to add monetary policy accommodation while being neutral for central bank liquidity, as no reserves are injected into the system.

We think that the ECB is unlikely to embark on this. An operation twist would contradict current communication on the general direction of travel for ECB monetary policy. With increased confidence in a sustained adjustment for the path of inflation towards the ECB's aim being expressed by the Governing Council, monetary policy accommodation will be withdrawn over time, not added.

Furthermore, an operation twist could have undesirable side effects. By design, it should result in higher short-end rates and lower long-end rates – that is, it would be pushing the BTP curve towards inversion.

More generally, we think the ECB is unlikely to conduct sales of securities anytime soon.

Operation Twist via reinvestments: In principle, effects similar to the ones of an operation twist could be achieved through reinvestments. However, this is not feasible in several countries – above all Germany, for which existing holdings are likely to be close to issue limits for most of the bonds, forcing the ECB to reinvest into new issuance, of which 90% is less than 10 years.

The Netherlands and Austria are also facing significant constraints. According to our latest estimates, the respective treasuries hold 31% and 26% of the PSPP-eligible bond market (see [ECB PSPP reinvestments: Stick or twist?](#) dated 16 July). Barring a highly unlikely change in the issue share limit, PSPP reinvestments in these countries will rely heavily on new supply and its maturity distribution.

Only 9% of the 2017 German government bond issuance was in >10y maturity bucket, compared with 28% of 2017 French government bond supply (a new record), 20% in Spain and 15% in Italy.

Of the 'big four' eurozone countries, which represent nearly 80% of the PSPP capital key, 2017 EGB supply amounts and issuance patterns suggest it could be possible for the PSPP to reinvest strictly into the long end in France, Italy and, broadly speaking, Spain. Countries with the lowest supply at the long end, such as Germany and the Netherlands, might increase their long-end supply.

However, **the extent of curve twisting via reinvestments even in jurisdictions where this is possible is limited** by two considerations.

- **Credibility:** If the ECB is not going to acknowledge the possibility of systematic deviations from market neutrality up front, it cannot de facto do so on a large scale – particularly in jurisdictions where market neutral purchases would have been technically feasible.
- **Political constraints:** The ECB would have to tread carefully to avoid giving the impression that particular countries are being 'helped' – for example, buying longer maturities more intensively could be seen as supporting the lengthening of debt maturity profiles in certain countries.

Differentiated stimulus and forward guidance regrets

We think the ECB is unlikely to relinquish the principle of single monetary policy; nor is it likely to use reinvestments to tighten the stance to make up for possible regrets about its “through the summer” guidance on rates.

Differential stimulus across countries: Another objective might be to tailor stimulus to different country needs. Again, we have some doubts.

- The single monetary policy – applying and implementing monetary policy on an (average) eurozone-wide basis – is the single most important principle of how the ECB implements monetary policy. The Governing Council would be unlikely to water it down, we think, least of all to help Italy.

In any case, whatever beneficial technical adjustments the ECB could make to its programme in Italy would be likely to be dwarfed by the challenges faced by the Italian bond market due to the prevailing uncertainties.

- It would clash with the very narrow objective of the reinvestment programme, which is to maintain whatever stimulus has been applied through net purchases.
- The ECB has not applied differential stimulus from the beginning of the PSPP, so why now?
- The volume of overall reinvestment flows would be likely to be insufficient to achieve a meaningful differentiation in stimulus.

Forward guidance regrets and ‘inverse Operation Twist’: Some in the market have talked about the ECB having regrets declaring that it will leave the deposit rate unchanged “through the summer of 2019”. Might the ECB want to effect an early tightening by accelerating the decline in the duration of its bond portfolio? We think this is unlikely.

- It would go against the stated rationale of reinvestment, which is to maintain the level of accommodation coming from the balance sheet constant.
- It would risk harming the credibility of its forward guidance and clouding the waters of its communication.
- The ECB could make up for starting “too late” with lift-off by other means: it could hike rates faster or it could allow the curve to steepen by not guiding on the path (gradient) of interest rates after lift-off. This could have broadly the same effect without damaging the credibility of its forward guidance, which is likely to remain its crucial tool.

Policy rates and forward guidance

In our view, the ECB will eventually modify its forward guidance to curb any potential for aggressive market pricing of a rate-hiking cycle by changing its language rather than introducing formal conditionality. However, we think it is probably too early for such a change, as the market might perceive any explicit references to rate increases at this stage as more hawkish than the Governing Council considers warranted.

Timing of lift-off: We remain of the view that the ECB is going to raise the deposit rate by 20bp to -0.20% in September 2019. In our base case, the economy will continue to evolve in a way that will increase inflation sufficiently towards the ECB's aim – the Governing Council's confidence in this is strengthened by recent data on wages.

Forward guidance on interest rate path: Following forward guidance thus far on the timing of lift-off, we think the next step could be to give guidance on the gradient of the interest rate path. This would give the Governing Council some control over the steepness of the risk-free curve in addition to the tenor at which it goes higher. Mr Cœuré suggested in a recent speech that this may be useful (see [Forward guidance and policy normalisation](#), 17 September).

The most likely option, in our view, would be for the ECB to communicate in a state-contingent fashion on its reaction function. The Governing Council would articulate a conditional expectation of the speed of rate hikes, in line with established practice of giving state-contingent forward guidance. The wording might include references to a “moderate” or “measured” pace, “gradual” or “normalisation”.

Several central banks in small open economies such as Sweden and Norway produce forecasts of policy rates conditional on the economic outlook. This would probably be unfeasible for the ECB, as it implies a degree of precision on future rates that the Governing Council would not want to commit to.

The ECB could communicate on the terminal rate, which, together with guidance on the date of lift-off, would effectively pin down the steepness of the curve; but we think this would also be likely to be unpopular in Frankfurt. Any estimate of the terminal rate would have to be based on estimates of the neutral rate, which is highly uncertain.

Timing of announcement: On balance, we think next week's meeting is too early for such language to be introduced.

In principle, if the purpose is to affect the steepness of the (money market) curve, such communication could come soon, but such communication could be risky. Early talk of rate hikes could result in an unwanted market repricing, even as the Governing Council revisiting its expectation to keep key interest rates unchanged “through the summer”.

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